

Message Text

SECRET

PAGE 01 SANA 03811 01 OF 02 030920Z
ACTION NEA-10

INFO OCT-01 ISO-00 CIAE-00 INR-10 NSAE-00 PM-05 NSC-05
SP-02 SS-15 ACDA-12 H-01 SAA-01 A-01 MMO-01 OC-06
CCO-00 /070 W
-----070660 030941Z /14

P 030730Z AUG 78
FM AMEMBASSY SANA
TO SECSTATE WASHDC PRIORITY 5568
INFO AMEMBASSY JIDDA
USMTM RIYADH
CHUSMTM DHAHRAN
SECDEF WASHDC
JCS WASHDC
DIA WASHDC
USCINCEUR VAIHINGEN GE

S E C R E T SECTION 1 OF 2 SANA 3811

E.O. 11652: XGDS-3
TAGS: MASS, SA, YE, US
SUBJECT: EMBASSY SUPPORT FOR EXPANDED SECURITY ASSISTANCE
PROGRAM

BEGIN SUMMARY: THE MOST MODEST PROGRAMS OF EXPANDED
SECURITY ASSISTANCE IN YEMEN WILL CREATE A LARGER
U.S. MILITARY PRESENCE IN YEMEN AND POSES A NUMBER
OF QUESTIONS OF MANAGEMENT AND SUPPORT FOR EMBASSY
SANA. IF THESE PROGRAMS EXPAND, THE EMBASSY WILL HAVE
TO AND WANT TO MOVE AWAY FROM PRESENT DATT SUPERVISION
OF SECURITY ASSISTANCE. FOR MOMENT, HOWEVER, AS PART
OF KEEPING THIS MISSION AS LEAN AS POSSIBLE WE THINK
WE CAN AND SHOULD MAINTAIN DATT AS OFFICE FOR NEW MILITARY
ASSISTANCE ACTIVITIES IN YEMEN. END SUMMARY.

1. WITH PROGRAM FOR ACCELERATED AND PERHAPS EXPANDED
MILITARY ASSISTANCE IN YEMEN NOT YET SET, IT IS

SECRET

SECRET

PAGE 02 SANA 03811 01 OF 02 030920Z

IMPOSSIBLE TO ESTIMATE HOW MANY MORE U.S. MILITARY
PERSONNEL WILL COME TO YEMEN. FIXED PRINCIPLE OF NEW
PROGRAM, HOWEVER, IS DIRECT AND CONSPICUOUS U.S. ROLE
DEPARTMENT WILL HAVE NOTED FROM USMTM RIYADH THAT
NUMBERS CAN RUN WELL OVER 200 PERSONS IN THE
COMING YEAR. THESE WOULD BE ACCOUNTED FOR BY TRAINING
AND MILITARY SUPPORT GROUPS TO COME TO YEMEN FOR VARIOUS

TIME AND MISSIONS. THE NUMBER DOES NOT REFLECT PERMANENT ASSIGNED PERSONNEL. NEVERTHELESS, INFORMAL ESTIMATES MADE AT RIYADH MEETING LAST WEEK WITH USMTM AND DAO SANA COULD EXPAND OVER TIME TO INVOLVE PERHAPS 500 PEOPLE IN SPACE OF A YEAR.

2. WE FIND IT ALMOST IMPOSSIBLE TO IMAGINE HOW WE COULD ACCOMMODATE SUCH NUMBERS.

3. EMBASSY SANA HAS ALWAYS ATTEMPTED TO LIMIT NUMBER OF PEOPLE ASSIGNED HERE. SUPPORT FOR THESE PEOPLE AT THIS ISOLATED HARDSHIP POST IS VERY DIFFICULT. MUCH TIME AND PATIENCE IS REQUIRED TO PROVIDE HOUSING, SHIPPING OF HOUSEHOLD GOOD, MEDICAL TREATMENT, TRANSPORTATION, MAIL AND OTHER AMENITIES. THIS IS A HARDHIP POST UNLIKE ANY OTHER IN THE ARAB WORLD TODAY.

4. BEYOND MATTER OF SUPPORT, WE ALSO VERY CONCERNED TO MAKE SURE THAT ANY NEW INFLUX OF PERSONNEL COMING TO SANA NOT DO SO UNLESS THEY HAVE A JOB TO DO. WE MUST HAVE SAUDI AGREEMENT ON DIRECT U.S. ROLE, LEST WE SET UP BEGINNING OFFICES AND FIND SAUDIS CONTINUE TO BLOCK INFORMATION AND ACTIVITY ON OUR PART. IN OTHER WORDS, WE MUST MAKE SURE FORM FOLLOWS FUNCTION RATHER THAN TO APPROACH THE QUESTION THE OTHER WAY AROUND.

SECRET

SECRET

PAGE 03 SANA 03811 01 OF 02 030920Z

5. FOR ALL THESE REASONS, WE HAVE TAKEN A VERY CLOSE LOOK AT HOW MANY PERSONS WE EXPECT HERE UNDER THE PROGRAM WHICH PROPOSED IN RIYADH LAST WEEK FOLLOWING OUTLINE IN STATE 189537. WE THINK NUMBERS OF TDY PERSONNEL COMING HERE WITH TRAINING TEAMS, ETC., MAY NOT EXCEED 20 AT ANY ONE TIME OVER THE NEXT YEAR. CONTRACTOR PERSONNEL WOULD BE SEPARATE BUT WE WOULD NOT BE BURDENED BY SUPPORT FOR THEN, NOR WOULD WE FIND OUR MANAGEMENT REQUIREMENTS WITH THEM VERY TAXING. OUR STRONG INCLINATION, THEREFORE, IS TO DO AS MUCH AS POSSIBLE WITHIN THE AUTHORITY OF DATT TO HANDLE SECURITY ASSISTANCE. PRESENT STAFF, DRAWING ON DATT ACTIVITIES OF LAST SEVERAL YEARS, HAS EXCELLENT WORKING RELATIONSHIPS AND FRIENDSHIPS WITH BOTH YEMENIS AND SAUDIS. PERSONNEL ON STATION ARE SCHOOLED, TRAINED AND EXPERIENCED IN SECURITY ASSISTANCE MANAGEMENT. MOST COST-EFFECTIVE APPROACH IN NEAR TERM IS TO MAKE MAXIMUM USE OF PERSONNEL PRESENTLY ASSIGNED HERE. IF WE ARE FORCED BY MANAGEMENT AND SUPPORT PROBLEMS TO MOVE TO ODC, WE WOULD RECOMMEND THAT PRESENT DATT PERSONNEL BE SHIFTED INTO NEW STRUCTURE EN TOTO. DAIA

FUNCTION WOULD LAPSE UNTIL NEW ASSIGNMENT MADE.

6. HOWEVER, AS NOTED EARLIER, WE SEE FEW ADVANTAGES LOCALLY TO SHIFT TO ODC IN YEMEN ANY TIME SOON. DEPARTMENT MAY FIND CREATION OF ODC WOULD HAVE CONGRESSIONAL COMPLI-CATIONS. WHAT WE PREFER TO DO IS ADD AN AIR FORCE OFFICER ASAP TO DATT'S OFFICE TO HELP WITH INTRODUCTION OF F-5S. GIVEN OTHER ACCELERATED DELIVERIES AND TRAINING TEAMS EXPECT TO COME WE WOULD PROBABLY NEED ONE ADDITIONAL ARMY OFFICER AND NCO. LATTER TWO JOBS REFLECT FACT THAT IN PRESENT 3 OFFICER, ONE ENLISTED STAFFING PATTERN OF DAO, SOME TIME IS DEVOTED TO DIA WORK, EMBASSY SUPPORT AND REPRESENTATION IN ADDITION TO SECURITY ASSISTANCE WORK.

SECRET

NNN

SECRET

PAGE 01 SANA 03811 02 OF 02 030935Z
ACTION NEA-10

INFO OCT-01 ISO-00 CIAE-00 INR-10 NSAE-00 PM-05 NSC-05
SP-02 SS-15 ACDA-12 H-01 SAA-01 A-01 MMO-01 OC-06
CCO-00 /070 W
-----070830 030940Z /14

P 030730Z AUG 78
FM AMEMBASSY SANA
TO SECSTATE WASHDC PRIORITY 5569
INFO AMEMBASSY JIDDA
USMTM RIYADH
CHUSMTM DHAHRAN
SECDEF WASHDC
JCS
DIA WASHDC
USCINCEUR VAIHINGEN GE

S E C R E T SECTION 2 OF 2 SANA 3811

7. EMBASSY HAS SUFFICIENT CAPACITY IN FINANCE OFFICE, COMMUNICATIONS SECTION, HEALTH UNIT, GOS AND ADMIN OFFICER TIME TO ABSORB INCREASE OF THIS SORT AND IF TRANSIENT POPULATION FOR STATE 189537 PROGRAM IS ONLY 20 BY THE END OF THE YEAR, WE COULD PROBABLY HANDLE THEM AS WELL WITH SOME AUTHORITY FOR CONTRACT HIRE OF SECRETARIAL SERVICES.

8. HOUSING WOULD BE AN EXPENSIVE AND PRESSING PROBLEM WHICH WE WOULD ATTEMPT TO SOLVE BY RENTING A HOTEL-LIKE BUILDING WHICH MIGHT HAVE SOME LIMITED RECREATION

FACILITIES. THIS WE HAVE TERMED THE MISSION HOUSE SOLUTION TO A HOUSING PROBLEM WHICH, IF NUMBER GROW OVER THE NEXT YEAR, COULD FORCE US TO MOVE TOWARDS DEVELOPMENT OF SMALL HOUSING COMPLEX FOR MILITARY LIKE ONE WE ARE NOW CONSIDERING FOR EMBASSY. SUCH A COMPLEX WOULD TAKE AT LEAST RPT AT LEAST A YEAR TO PUT IN PLACE, ALTHOUGH LOCAL COMPANY REPRESENTATIVES SAY THAT IF GOVERNMENT PROVIDES

SECRET

SECRET

PAGE 02 SANA 03811 02 OF 02 030935Z

SUITABLE TRACT OF LAND THEY BELIEVE PREFAB HOUSES COULD BE IN PLACE LESS TIME THAN THAT.

9. THIS KIND OF A PROGRAM IS CLEARLY GOING TO OUTGROW THE ABILITY OF THE DATT TO RUN IT AND A MOVE IN THE DIRECTION OF ODC WILL BE NECESSARY. SUGGEST WE TRANSITION WITH AN EXPANDED DAO, TAILOR A PERMANENT TEAM TO THE EXPANDED MISSION, AND PROCEED WITH GRADUAL IMPLEMENTATION SO THAT A NEW SECURITY ASSISTANCE ORGANIZATION BE ESTABLISHED SOME TIME BETWEEN JAN-JUN 79. RECOMMEND THESE PERSONNEL BE ON 2-YEAR ACCOMPANIED TOURS FOR MORALE AND CONTINUITY PURPOSES.

10. EVEN IF WE WISH TO REMAIN AS LEAN AS POSSIBLE, HOWEVER, DEPARTMENT MUST FACE FACT THAT EMBASSY WOULD REQUIRE AUGMENTATION AT EARLY DATE IN ADMINISTRATIVE SECTION (BUDGET & FISCAL OFFICER PLUS MORE LOCAL), COMMUNICATIONS (ONE EACH MORE IN C&R AND TCU TO ALLOW SPLIT SHIFTS) AND POSSIBLE FSO WHO WOULD SERVE AS POLITICAL-MILITARY OFFICER.

11. THESE ARE ALL PRELIMINARY REFLECTIONS RATHER THAN RECOMMENDATIONS, AND IN FACT, WE OFFER THESE OBSERVATIONS AS PRELUDE TO SEVERAL QUESTIONS WHICH WE THINK MUST BE ANSWERED ELSEWHERE: (A) HOW MANY MORE PEOPLE DO DEPARTMENTS OF DEFENSE AND STATE THINK WILL COME THROUGH SANA IN NEXT 3 MONTHS, NEXT 6 MONTHS, AND NEXT YEAR? (B) WHAT APPROXIMATELY WILL BE AVERAGE AND LONGEST STAY OF THESE GROUPS? (C) WHAT STATUTORY OR POLICY LIMITATIONS EXIST ON NUMBERS OF PEOPLE WHO COULD AUGMENT DATT FOR SECURITY ASSISTANCE ROLE? (D) WHAT ARE STATUTORY CHARACTERISTICS OF ODC? (E) CAN DEPARTMENT AUGMENT EMBASSY BUDGET AND LOCAL STAFF, INCLUDING PERHAPS A NUMBER OF ARABIC-SPEAKING TCNS IN THE LATTER CASE, WITHIN

SECRET

SECRET

PAGE 03 SANA 03811 02 OF 02 030935Z

NEXT 3 MONTHS?

12. COMMENTS OF ALL ACTION AND INFO ADDRESSEES ARE REQUESTED.
RANSOM

SECRET

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: SECURITY, MILITARY ASSISTANCE PROGRAMS, PROGRAM ASSISTANCE
Control Number: n/a
Copy: SINGLE
Draft Date: 03 aug 1978
Decaption Date: 01 jan 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978SANA03811
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: X3
Errors: N/A
Expiration:
Film Number: D780317-1245
Format: TEL
From: SANA
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197808102/aaaadhnr.tel
Line Count: 227
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: a70b0358-c288-dd11-92da-001cc4696bcc
Office: ACTION NEA
Original Classification: SECRET
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators: n/a
Previous Classification: SECRET
Previous Handling Restrictions: n/a
Reference: n/a
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 27 jun 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 1546605
Secure: OPEN
Status: NATIVE
Subject: EMBASSY SUPPORT FOR EXPANDED SECURITY ASSISTANCE PROGRAM BEGIN SUMMARY: THE MOST MODEST PROGRAMS OF EXPANDE
TAGS: MASS, SA, YE, US
To: STATE
Type: TE
vdkgvkey: odbcc://SAS/SAS.dbo.SAS_Docs/a70b0358-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014